Gippsland Lakes and Catchments Task Force

Gippsland Lakes Natural Assets Report Card

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30 August 2011
Summary

This report documents the development and application of a set of ratings for selected environmental indicators to form a “report card” on the condition of the Gippsland Lakes. Six aspects of lake conditions have been assessed:

- Water quality
- Algal blooms
- Wetlands
- Birds
- Seagrass
- Fish

Each indicator has been assigned a rating from A to E to represent an assessment of its current condition (see Table 1). These ratings are summarised in the report card published separately by the Gippsland Lakes and Catchments Taskforce.

Table 1: Summary of results

<table>
<thead>
<tr>
<th>Generic descriptor</th>
<th>Water Quality</th>
<th>Algal Blooms</th>
<th>Wetlands</th>
<th>Birds</th>
<th>Seagrass</th>
<th>Fish</th>
</tr>
</thead>
<tbody>
<tr>
<td>Excellent</td>
<td>A</td>
<td>No bloom and low risk of a bloom</td>
<td>Average Index of Wetland Condition score 9-10</td>
<td>Abundance and diversity constant or increasing</td>
<td>Increase in density and extent of seagrass cover</td>
<td>Increase in fish diversity and abundance</td>
</tr>
<tr>
<td>Good</td>
<td>B</td>
<td>Risk of a bloom but a bloom did not occur</td>
<td>Average Index of Wetland Condition score 7-8</td>
<td>Ramsar listing criteria and total species diversity maintained</td>
<td>Increase in density or extent of seagrass cover</td>
<td>Increase in diversity or abundance</td>
</tr>
<tr>
<td>Moderate</td>
<td>C</td>
<td>Minor bloom, little economic impact</td>
<td>Average Index of Wetland Condition score 5-6</td>
<td>Ramsar listing criteria met. Some decrease in abundance and diversity</td>
<td>No change in density or extent of seagrass cover</td>
<td>No change in diversity or abundance</td>
</tr>
<tr>
<td>Poor</td>
<td>D</td>
<td>Short duration bloom, minor economic impacts</td>
<td>Average Index of Wetland Condition score 3-4</td>
<td>Declining abundance and diversity. Ramsar listing threatened</td>
<td>Decrease in density or extent of seagrass cover</td>
<td>Decrease in diversity or abundance</td>
</tr>
<tr>
<td>Very poor</td>
<td>E</td>
<td>Large, persistent bloom with high economic impacts</td>
<td>Average Index of Wetland Condition score 0-2</td>
<td>Loss of Ramsar attributes</td>
<td>Decrease in density and extent of seagrass cover</td>
<td>Decrease in diversity and abundance</td>
</tr>
<tr>
<td>2011 Rating</td>
<td>B</td>
<td>C</td>
<td>B</td>
<td>C</td>
<td>C</td>
<td>D</td>
</tr>
</tbody>
</table>
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1. Introduction

The purpose of this report is to document the development and application of a set of ratings for selected environmental indicators, to form a “report card” on the condition of the Gippsland Lakes. This report card will be used as a summary of the overall health of the Lakes and to compliment reporting of the health of the Gippsland Lakes catchment undertaken by the Gippsland Integrated Natural Resources Forum.

1.1 Indicators

The Gippsland Lakes and Catchments Task Force selected the following environmental indicators for the report card:

- Water quality
- Algal blooms
- Wetlands
- Birds
- Seagrass
- Fish

These indicators have been selected to each represent an important aspect of ecological health. Further details, for each individual indicator, are provided later in this report.

1.2 Ratings

Each indicator has been assigned a rating from A to E to represent an assessment of its current condition. The ratings A to E have a generic descriptor that applies to all indicators (see Table 1) and a specific descriptor that applies to each individual indicator. The basis of the individual ratings has been developed specifically for the report card. For each indicator, a review of available data has guided the development of a rating scheme (Table 2). Ratings are generally based on data for the period 2009-2010, although older data have been used where there was a lack of more recent information. See sections following for more detail.
### Table 2: Basis of ratings and primary references used

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Basis of rating</th>
<th>Primary references</th>
</tr>
</thead>
<tbody>
<tr>
<td>Water quality</td>
<td>The ratings used for water quality are based on the exceedance of guideline levels for a range of water quality parameters. Guidelines are taken from the SEPP and ANZECC water quality guidelines.</td>
<td>Data from EPA fixed sites (Stephens and Biggins, 2004) Schedule F3 of the State Environmental Protection Policy (SEPP) ANZECC guidelines</td>
</tr>
<tr>
<td>Algal blooms</td>
<td>Certain water quality conditions in the Gippsland Lakes signal an increased threat of blooms. There is also regular monitoring of the abundance of cyanobacteria (blue-green algae). Ratings are based on both the threat of a bloom and whether monitoring showed a bloom occurred.</td>
<td>Cook, P. L. M. and D. P. Holland (in press) Biogeochemistry EPA Gippsland Lakes Blue-Green Algae monitoring program NHMRC (2008) Guidelines for managing risks in recreational water</td>
</tr>
<tr>
<td>Wetlands</td>
<td>An existing scoring system, the Index of Wetland Condition (IWC), has been used. The IWC accumulates a numerical score across a range of wetland attributes, relative to a reference condition based on undisturbed wetlands. For this report, ratings were ascribed based on the IWC score.</td>
<td>Statewide Assessment of Wetland Condition <a href="http://www.dse.vic.gov.au/conservation-and-environment/index-of-wetland-condition">http://www.dse.vic.gov.au/conservation-and-environment/index-of-wetland-condition</a></td>
</tr>
<tr>
<td>Birds</td>
<td>The Gippsland Lakes are a Ramsar wetland because of their importance to a range of water birds. Ratings are based on trends in abundance and diversity of birds, along with Ramsar listing criteria.</td>
<td>BMT WBM (2009) Ecological character description for the Gippsland Lakes Ramsar Site, Draft</td>
</tr>
<tr>
<td>Seagrass</td>
<td>No absolute reference condition is available to describe seagrass condition. Instead a rating system has been developed based qualitatively on the observed change in seagrass density and/or extent from a time series of measurements.</td>
<td>Hindell and Warry, 2010 Warry and Hindell, 2011</td>
</tr>
<tr>
<td>Fish</td>
<td>Ratings are based on change in abundance and diversity of fish as based on commercial catch data, recreational catch data and other information gleaned from DPI reports.</td>
<td>Kemp et al., (2011) Warry and Hindell, (2011)</td>
</tr>
</tbody>
</table>

### 1.3 Scope

These report card ratings are based on existing published data and some unpublished data that was made available on enquiry. We have not endeavoured to validate the data or justify the rating scales in any statistical manner. The ratings do not take the place of rigorous scientific assessment. Principle assumptions and weaknesses in the approach are used to assess, and comment on, the reliability of each indicator. Recommendations for further work and analysis are listed at the end of this report.

---

1 A full list of references is provided for each indicator.
2. Water Quality

Good (B): 62% of water quality parameters meet guidelines

2.1 Importance
The water quality of the Gippsland Lakes is a critical determinant of other aspects of ecological health including: seagrass, fish, wetlands, birds and algae. It is also vitally important for recreation, tourism and other commercial uses of the Lakes and is a major factor in making the lakes environs such a pleasant place to live.

2.2 Rating scheme

<table>
<thead>
<tr>
<th></th>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
<th>E</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Excellent</td>
<td>Good</td>
<td>Moderate</td>
<td>Poor</td>
<td>Very poor</td>
</tr>
<tr>
<td>&gt;80% of water quality parameters meet guidelines</td>
<td>60%-80% of water quality parameters meet guidelines</td>
<td>40%-60% of water quality parameters meet guidelines</td>
<td>20%-40% of water quality parameters meet guidelines</td>
<td>&lt;20% of water quality parameters meet guidelines</td>
<td></td>
</tr>
</tbody>
</table>

Water quality in the Gippsland Lakes is monitored by the EPA at 5 fixed sites and there is an additional site in Lake Wellington (at Bull Bay) where salinity is monitored. Guidelines for various water quality parameters are available from the State Environmental Protection Policy (SEPP) and the ANZECC Water Quality Guidelines. Sixty two per cent of water quality guidelines were met across Lake Wellington, Lake Victoria and Lake King, therefore, water quality is rated as good (B).

2.3 Evidence to support rating
Water quality parameters monitored in the Gippsland Lakes include:

- Chlorophyll a
- Dissolved Oxygen
- pH
- Salinity
- Total Nitrogen
- Total Phosphorus

Some, or all, of these parameters are measured at sites in each of the main lakes (Table 3) and there is a historical record of data dating back to 1986. Site locations are shown on Figure 1.
Table 3: Location of water quality monitoring sites

<table>
<thead>
<tr>
<th>Site Code</th>
<th>Site Name</th>
<th>Lake</th>
</tr>
</thead>
<tbody>
<tr>
<td>226041</td>
<td>Lake Wellington at Bull Bay(^1)</td>
<td>Wellington</td>
</tr>
<tr>
<td>002306</td>
<td>Lake Wellington at Wooden Pile off Tucker Point(^2)</td>
<td>Wellington</td>
</tr>
<tr>
<td>002311</td>
<td>Lake Victoria in deep water channel off Loch Sport</td>
<td>Victoria</td>
</tr>
<tr>
<td>002314</td>
<td>Lake King in Channel off Point Scott</td>
<td>Victoria</td>
</tr>
<tr>
<td>002316</td>
<td>Lake King Midway between Pt Dawson and Pt King</td>
<td>King</td>
</tr>
<tr>
<td>002322</td>
<td>Lake King in channel off shaving point</td>
<td>King</td>
</tr>
</tbody>
</table>

1 – The Bull Bay site (No. 226041) records a more limited range of data compared to the other sites with only salinity measurements used for this assessment.
2 – For details of the EPA sites see Stephens and Biggins (2004).

Figure 1: Location of water quality monitoring sites

Guidelines for these water quality parameters have been obtained from Schedule F3 of the State Environment Protection Policy (SEPP) along with trigger levels from ANZECC guidelines as listed in Table 4. These guidelines identify a level of risk that warrants investigation; they do not necessarily imply that there is a severe water quality problem. Note that the ANZECC trigger levels are taken from the generic guidelines for estuaries in SE Australia; they have not been developed specifically for the Gippsland lakes.

For all but one water quality parameter, compliance with guidelines is based on comparison with the median of water quality observations. The exception is Suspended Solids where a comparison is also made with the 90\(^{th}\) percentile of the observed data. In practice this does not
affect the assessment undertaken for the report card because no suspended solids data was available.

### Table 4: Water quality guidelines for the Gippsland Lakes

<table>
<thead>
<tr>
<th>No</th>
<th>Parameter</th>
<th>Median of observed values should be:</th>
<th>West Lakes (Lake Wellington)</th>
<th>East Lakes (Lake Victoria and Lake King)</th>
<th>Source¹</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Chlorophyll a (µg L⁻¹)</td>
<td>Above</td>
<td>4</td>
<td>4</td>
<td>ANZECC</td>
</tr>
<tr>
<td>2</td>
<td>Dissolved Oxygen (mg/L)</td>
<td>Above</td>
<td>6</td>
<td>6</td>
<td>SEPP</td>
</tr>
<tr>
<td>3</td>
<td>Dissolved Oxygen (% sat)</td>
<td>Above</td>
<td>60</td>
<td>75</td>
<td>SEPP</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Below</td>
<td>110</td>
<td>110</td>
<td>ANZECC</td>
</tr>
<tr>
<td>4</td>
<td>pH</td>
<td>Within range</td>
<td>6 - 9</td>
<td>6.5 - 8.5</td>
<td>SEPP</td>
</tr>
<tr>
<td>5</td>
<td>Salinity² (ppt)</td>
<td>Below</td>
<td>8</td>
<td>NA</td>
<td>SEPP</td>
</tr>
<tr>
<td>6</td>
<td>Total Nitrogen (µg N L⁻¹)</td>
<td>Below</td>
<td>300</td>
<td>300</td>
<td>ANZECC</td>
</tr>
<tr>
<td>7</td>
<td>Total Phosphorus (µg P L⁻¹)</td>
<td>Below</td>
<td>30</td>
<td>30</td>
<td>ANZECC</td>
</tr>
<tr>
<td>8</td>
<td>Suspended solids (mg/L)</td>
<td>Below</td>
<td>25</td>
<td>25</td>
<td>SEPP</td>
</tr>
<tr>
<td></td>
<td></td>
<td>90th percentile</td>
<td>80</td>
<td>80</td>
<td>SEPP</td>
</tr>
</tbody>
</table>

¹ SEPP – State Environmental Protection Policy Schedule F3
ANZECC - Australian and New Zealand Guidelines for Fresh and Marine Water

2 For salinity it is assumed that parts per thousand (ppt) is equivalent to Practical Salinity Units (PSU)

#### 2.3.1 Analysis of water quality data

Plots of water quality parameters measured at sites in the Gippsland Lakes are shown in Figures 2 to 7. A 12 month moving median is shown in each graph, along with the water quality guideline. Assessments for this report card are based on whether the most recent value of the 12 month median (which is the final point at the right hand end of the blue line on each figure) meets the guideline. A summary of compliance against guidelines is shown in Tables 5, 6 and 7. Overall, 62% of water quality parameters met guidelines.
Figure 2: Water quality data for ‘Lake Wellington at Wooden Pile off Tucker Point’ (No. 002306), Mar 1986 – Nov 2010. (1) Chlorophyll a, (2) Dissolved Oxygen (mg/L), (3) Dissolved Oxygen (% saturation), (4) pH, (5) Salinity (PSU), (6) Total Nitrogen (µg/L), (7) Total Phosphorus (µg/L). Water quality guidelines are shown as dashed lines.
Figure 3: Salinity in Lake Wellington (Lake Wellington at Bull Bay, Site No. 226041) showing observations, running 12 month median and water quality guideline from SEPP schedule F3.
Figure 4: Water quality data for ‘Lake Victoria in deep water channel off Loch Sport’ (No. 002311), Feb 1986 – Nov 2010. (1) Chlorophyll a, (2) Dissolved Oxygen (mg/L), (3) Dissolved Oxygen (% saturation), (4) pH, (5) Salinity (PSU), (6) Total Nitrogen (µg/L), (7) Total Phosphorus (µg/L). Water quality guidelines are shown as dashed lines.
Figure 5: Water quality data for ‘Lake King in channel off Shaving Point’ (No. 002322), Feb 1986 – Nov 2010. (1) Chlorophyll a, (2) Dissolved Oxygen (mg/L), (3) Dissolved Oxygen (% saturation), (4) pH, (5) Salinity (PSU), (6) Total Nitrogen (µg/L), (7) Total Phosphorus (µg/L). Water quality guidelines are shown as dashed lines.
Figure 6: Water quality data for ‘Lake King in channel off Point Scott’ (No. 002314), Feb 1986 – Nov 2010. (1) Chlorophyll a, (2) Dissolved Oxygen (mg/L), (3) Dissolved Oxygen (% saturation), (4) pH, (5) Salinity (PSU), (6) Total Nitrogen (µg/L), (7) Total Phosphorus (µg/L). Water quality guidelines are shown as dashed lines.
Figure 7: Water quality data for ‘Lake King midway between Point Dawson and Point King’ (No. 002316), Feb 1986 – Nov 2010. (1) Chlorophyll a, (2) Dissolved Oxygen (mg/L), (3) Dissolved Oxygen (% saturation), (4) pH, (5) Salinity (PSU), (6) Total Nitrogen (µg/L), (7) Total Phosphorus (µg/L). Water quality guidelines are shown as dashed lines.
### Table 5: Assessment of water quality parameters against guidelines for Lake Wellington and Lake Victoria.

<table>
<thead>
<tr>
<th>No.</th>
<th>Parameter</th>
<th>Lake Wellington</th>
<th>Lake Victoria</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Chlorophyll a</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>2</td>
<td>DO</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>3</td>
<td>DO (sat)</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>4</td>
<td>pH</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>5</td>
<td>Salinity</td>
<td>N</td>
<td>No guideline</td>
</tr>
<tr>
<td>6</td>
<td>Total N</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>7</td>
<td>Total P</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>8</td>
<td>Suspended solids</td>
<td>No data</td>
<td>No data</td>
</tr>
</tbody>
</table>

Total parameters assessed: 7
Number that meet guidelines: 3
Percentage that meet guidelines: 43%

### Table 6: Assessment of water quality parameters against guidelines for three sites in Lake King.

<table>
<thead>
<tr>
<th>No.</th>
<th>Parameter</th>
<th>Channel off Pt Scott</th>
<th>Midway between Pt Dawson and Pt King</th>
<th>Channel off shaving Pt</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Chlorophyll a</td>
<td>Y</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>2</td>
<td>DO</td>
<td>Y</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>3</td>
<td>DO (sat)</td>
<td>Y</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>4</td>
<td>pH</td>
<td>Y</td>
<td>N</td>
<td>Y</td>
</tr>
<tr>
<td>5</td>
<td>Salinity</td>
<td>No guideline</td>
<td>No guideline</td>
<td>No guideline</td>
</tr>
<tr>
<td>6</td>
<td>Total N</td>
<td>Y</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>7</td>
<td>Total P</td>
<td>Y</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>8</td>
<td>Suspended solids</td>
<td>No data</td>
<td>No data</td>
<td>No data</td>
</tr>
</tbody>
</table>

Total parameters assessed: 6
Number that meet guidelines: 6
Percentage that meet guidelines: 100%
Average of three sites: 94%

### Table 7: Overall assessments for three lakes

<table>
<thead>
<tr>
<th>Lake</th>
<th>Percentage of water quality parameters that meet guidelines</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wellington</td>
<td>43%</td>
</tr>
<tr>
<td>Victoria</td>
<td>50%</td>
</tr>
<tr>
<td>King</td>
<td>94%</td>
</tr>
<tr>
<td>Average</td>
<td>62%</td>
</tr>
</tbody>
</table>

### 2.4 Reliability

Ratings rest on the key assumption of whether the guidelines in Table 4 are appropriate. The adopted guidelines have been based on the best available published information.
2.5 References


3. Algal Blooms

Moderate (C): Minor algal bloom, little economic impact

3.1 Importance
Average annual costs of algal blooms in the Gippsland Lakes have been estimated as at least $9 million (2011 dollars) (URS, 2004)\(^2\). In addition to this, there are impacts of algal blooms that include:

- Decreased image of the area as a tourist destination or place to live
- Increased risk to human health
- Decreased commercial fish and seafood production

Issues associated with algal blooms have been the major justification for funding of nutrient reduction activities in the Gippsland Lakes Catchment over the past decade.

3.2 Rating scheme

<table>
<thead>
<tr>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
<th>E</th>
</tr>
</thead>
<tbody>
<tr>
<td>Excellent</td>
<td>Good</td>
<td>Moderate</td>
<td>Poor</td>
<td>Very poor</td>
</tr>
<tr>
<td>No bloom and low risk of a bloom</td>
<td>Risk of a bloom but a bloom did not occur</td>
<td>Minor bloom, little economic impact</td>
<td>Short duration bloom, minor economic impacts</td>
<td>Large, persistent bloom with high economic impacts</td>
</tr>
</tbody>
</table>

3.3 Evidence to support rating
Algal blooms are likely under certain physical and chemical conditions\(^3\):
1. Water is not too saline (the most common blue-green alga is *Nodularia spumigena* which is not tolerant of high salinities).
2. Low levels of dissolved inorganic nitrogen in the water column (some cyanobacteria can fix their own nitrogen, so are advantaged by low levels of nitrogen in water).
3. High concentrations of reactive phosphorus in surface waters (phosphorus, combined with N fixed by the cyanobacteria, provide potential for growth).

\(^2\) Impacts have been converted from 2004 dollars to 2011 dollars using Consumer Price Index (CPI) rates. [http://www.ato.gov.au/v/content/1566.htm](http://www.ato.gov.au/v/content/1566.htm)

\(^3\) This section is a summary based on work by Cook et al. (2010).
Specific physicochemical criteria suggest that a *Nodularia* bloom is likely where:

1. Salinity < 20 (PSU)
2. DIN < 0.5 µM
3. DIN/SRP < 5

Where:

- PSU – Practical Salinity Unit (approximately equal to parts per thousand, ppt)
- DIN – Dissolved inorganic nitrogen concentration
- SRP – Soluble reactive phosphorus concentration

In addition, they are favoured by warm water (>17°C) (which occurs every summer in the Gippsland Lakes) and stratified conditions.

Surface salinity in the Gippsland Lakes is often higher than 20 PSU and there is an important relationship between freshwater inflows and bloom occurrence. High freshwater inflows reduce surface salinity providing one of the conditions required for a bloom. Blooms have not been observed where annual inflows are < 1600 GL.

Where there are higher concentrations of inorganic nitrogen, other taxa of cyanobacteria may be favoured over *Nodularia*. For lower salinity conditions, S ~ 5 PSU, *Microcystis* blooms may occur, while under higher salinity S > 17, (and high N concentrations) *Synechococcus* may bloom. These taxa have smaller cell sizes and can grow at twice the rate of *Nodularia*. There was a *Synechococcus* bloom that followed the high N loads that were contributed to the lakes by the 2007 floods.

The amount of phosphorus in lake water provides an important control over the magnitude of blooms but this is only indirectly related to loads of phosphorus from the catchment. Phosphorus can be released from sediments which have been enriched by high P loads over several years. This explains the occurrence of blooms in some years when there have been only moderate catchment inputs (e.g. 1987-1988).

There were extremely large P inputs following fires and flooding in the Gippsland Lakes Catchment in 2007. It is likely that much of this P remains in lake sediments.

Various alert levels for algal blooms are specified in the *Guidelines for managing risks in recreational water* NHMRC (2008) but if monitoring shows >2,000 cells/mL or biovolumes > 0.2 mm³L⁻¹ this is of concern in the Gippsland Lakes. There is regular monitoring of lake conditions including salinity, phosphorus, nitrogen, chlorophyll and algal cell counts. The key monitoring site is Lake King South, which is near the SE tip of Raymond Island where monitoring is undertaken by the Water Studies Centre, Monash University. In addition, there is monitoring by the EPA (EPA, 2009).

### 3.3.1 Conditions in 2010

In late summer 2010, the physicochemical conditions for an algal bloom occurred as measured in Lake King South. Algal biovolumes above 0.2 mm³L⁻¹ were measured at 3 locations to the southeast, northwest and north of Raymond Island. The highest recorded biovolume was 0.79
mm$^3$L$^{-1}$ between the Mitchell River Silt Jetties and Raymond Island. This is in the range of an Amber Level Alert as specified by *Guidelines for managing risks in recreational water*.

Fortunately, temperatures during February and March were cooler than normal with no days above 35$^\circ$C and only a few days above 30$^\circ$C. These temperatures, and the prevailing wind conditions, meant stratification of the Lakes was less strong and persistent than usual so there was not an economically significant bloom (Holland et al., 2011).

### 3.4 Reliability

Recent research in the Lakes by Cook and others, which has been subject to peer review (see reference list), and monitoring by the Water Studies Centre and the EPA, suggest that conditions that lead to algal blooms are now becoming understood. Outstanding research questions are discussed by Holland et al., (2011).

It is likely there are high phosphorus loads available in lake sediments following the very large inputs from 2007. This means that if the right physical conditions occur, then a bloom is likely. As noted above, the initial predisposition for a bloom occurs with high freshwater inflows during winter to reduce surface salinity and import additional nutrients. A bloom also depends on specific temperature and wind conditions occurring, but in most summers these conditions will occur. The nutrient reduction works being undertaken in the Gippsland Lakes catchments have the potential to decrease bloom frequency in the long term.

### 3.5 References


4. Wetlands

Good (B): Average Index of Wetland Condition rating of 7-8

4.1 Importance

In an assessment of wetland condition for the Gippsland Lakes, Rossak (2008) stated:

*The wetlands of the Gippsland Lakes contain significant biodiversity values, hence some are recognized nationally through the ‘Directory of Important Wetlands’ and others are recognized internationally and are listed under the Ramsar Convention and the JAMBA2 and CAMBA3 agreements for their environmental significance. These wetlands provide significant ecosystem services such as nutrient filtering, improved water quality, bird habitat and fish nurseries.*

4.2 Rating Scheme

<table>
<thead>
<tr>
<th></th>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
<th>E</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Excellent</td>
<td>Good</td>
<td>Moderate</td>
<td>Poor</td>
<td>Very poor</td>
</tr>
<tr>
<td>Average IWC score for fringing wetlands</td>
<td>9-10</td>
<td>7-8</td>
<td>5-6</td>
<td>3-4</td>
<td>0-2</td>
</tr>
</tbody>
</table>

The condition of wetlands fringing the Gippsland Lakes has been rated according to the Index of Wetland Condition (IWC) (Department of Sustainability and Environment, 2005) and reported in accordance with the IWC training, information management and testing manual (Papas et al., 2009). The IWC scores for individual wetlands have been averaged to give an overall rating for Gippsland Lakes wetlands. The descriptor is equivalent to the corresponding IWC category.

Measures within the IWC are classified as component-based measures or threat-based measures. Each measure is scored by comparison with a reference condition. For each component-based measure, the greater the departure from the reference conditions the lower the score. For threat-based measures, the reference condition is the absence of the activity or the risk factor that has potential to cause a change in condition.

4.3 Evidence to support rating

Scores for the IWC for a selection of Gippsland Lakes wetlands have been made available for this report by Papas (*pers comm*) based on a 2009 Statewide Assessment of Wetland Condition and are summarised on the next page using the colour coding adopted for the IWC (Papas et al., 2009).

4.4 Reliability

Rankings are based on assessment of only those wetlands selected for inclusion in the Statewide Assessment of Wetland Condition (see Table 8). The Statewide Assessment of Wetland Condition was repeated in 2010-11 but results are not yet available.
Table 8: Index of Wetland Condition Scores for a selection of Gippsland Lakes wetlands based on a 2009 statewide assessment of wetland condition using the colour coding adopted for the IWC (Papas et al., 2009)

<table>
<thead>
<tr>
<th>Wetland name</th>
<th>Wetland catchment</th>
<th>Physical Form</th>
<th>Hydrology</th>
<th>Water Properties</th>
<th>Soils</th>
<th>Biota</th>
<th>Index of Wetland Condition 1</th>
</tr>
</thead>
<tbody>
<tr>
<td>McLeod Morass</td>
<td>Moderate</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Good</td>
<td>Excellent</td>
<td>Poor</td>
<td>Good</td>
</tr>
<tr>
<td>Deep Water Morass</td>
<td>Poor</td>
<td>Poor</td>
<td>Moderate</td>
<td>Excellent</td>
<td>Poor</td>
<td>Moderate</td>
<td>Moderate</td>
</tr>
<tr>
<td>Lindenow Wildlife Sanctuary</td>
<td>Poor</td>
<td>Good</td>
<td>Moderate</td>
<td>Excellent</td>
<td>Moderate</td>
<td>Very Poor</td>
<td>Moderate</td>
</tr>
<tr>
<td>Sale Common</td>
<td>Moderate</td>
<td>Excellent</td>
<td>Very Poor</td>
<td>Excellent</td>
<td>Moderate</td>
<td>Moderate</td>
<td>Moderate</td>
</tr>
<tr>
<td>Clydebank Morass (South)</td>
<td>Poor</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Good</td>
<td>Good</td>
</tr>
<tr>
<td>Red Morass</td>
<td>Very Poor</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Very Poor</td>
<td>Very Poor</td>
<td>Poor</td>
<td>Moderate</td>
</tr>
<tr>
<td>Heart Morass/'The Heart Area'</td>
<td>Good</td>
<td>Excellent</td>
<td>Very Poor</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Good</td>
</tr>
<tr>
<td>Billabong Reserve</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Good</td>
<td>Excellent</td>
</tr>
<tr>
<td>Dowd Morass</td>
<td>Moderate</td>
<td>Excellent</td>
<td>Very Poor</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Poor</td>
<td>Moderate</td>
</tr>
<tr>
<td>Lake Morley/'Morley Swamp'</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Good</td>
<td>Excellent</td>
<td>Moderate</td>
<td>Good</td>
</tr>
<tr>
<td>Victoria Lagoon</td>
<td>Good</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Moderate</td>
<td>Excellent</td>
<td>Excellent</td>
<td>Good</td>
</tr>
</tbody>
</table>

1 IWC scores: Very Poor (0-2), Poor (3-4), Moderate (5-6), Good (7-8), Excellent (9-10)
4.5 References


5. Birds

Moderate (C): Some decreases in abundance and diversity but Ramsar criteria continue to be met

5.1 Importance

The Gippsland Lakes is a wetland of international importance, particularly as water bird habitat. Forty eight species of notable or important waterbirds have been identified in the Gippsland Lakes and it has been listed under the Ramsar Convention since 1982. The Gippsland Lakes supports 1% or more of global populations of 7 bird species: Black Swan, Chestnut Teal, Eurasian Coot, Fairy Tern, Little Tern, Musk Duck and Pacific Gull (BMT WBM, 2009).

The Gippsland Lakes regularly support 20,000 or more water birds and there are substantial numbers of waterbirds from particular groups. Abundant water birds (and numbers recorded seasonally) include, or have included: Grey Teal (7,270); Chestnut Teal (6,300); Black Swans (>20,000); Australasian Coot (13,000); Eurasian Coot (13,000) and Great Cormorants (7400) (Ecos, 2008). The Gippsland Lakes is noted as an important drought refuge for birds and supports important life cycle stages by providing breeding, roosting and feeding sites.

The Gippsland Lakes supports species of conservation significance including the Australian Bittern and Painted Snipe, which are listed as threatened. It is also important for migratory water birds, many of which are declining world-wide.

5.2 Rating scheme

<table>
<thead>
<tr>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
<th>E</th>
</tr>
</thead>
<tbody>
<tr>
<td>Excellent</td>
<td>Good</td>
<td>Moderate</td>
<td>Poor</td>
<td>Very poor</td>
</tr>
<tr>
<td>Abundance and diversity constant or increasing</td>
<td>Ramsar listing criteria met and species diversity maintained</td>
<td>Ramsar listing criteria met. Some decrease in abundance and diversity</td>
<td>Declining abundance and diversity. Ramsar listing threatened</td>
<td>Loss or Ramsar attributes</td>
</tr>
</tbody>
</table>

Ratings are based on whether the Gippsland Lakes continue to meet Ramsar criteria, whether populations of rare and threatened birds are maintained and whether overall abundance and diversity of bird species are declining, stable or increasing.
5.3 Evidence to support rating

Evidence for this rating is as follows.

1. Ramsar criteria continue to be met

Recent assessments of the ecological character of the Gippsland Lakes Ramsar site suggest that the Ramsar criteria continue to be met (BMT WBM, 2009; Ecos, 2008). There is however a paucity of data which makes the assessment uncertain.

2. Total bird abundance seems to have declined

The Gippsland Lakes Ramsar site was reported to regularly support 40,000 to 50,000 water birds at the time of listing in 1982. Counts are now much lower and have been lower since the early 1990s (WBM BMT, 2009).

3. There has been substantial decline in some bird taxa

Seven birds are listed as being substantial decline based on data up to 2007 (BMT WBM 2009) and more recent bird counts (2007-2011) confirm this (Table 9).

Table 9: Recent counts confirm the substantial decline in 7 bird species
(Summer waterfowl counts, DSE)

<table>
<thead>
<tr>
<th>Bird</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dusky Moorhen</td>
<td>Gallinula tenebrosa</td>
<td>0</td>
<td>0</td>
<td>2</td>
<td>0</td>
</tr>
<tr>
<td>Great Crested Grebe</td>
<td>Podiceps cristatus</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Hoary-headed Grebe</td>
<td>Poliocephalus poliocephalus</td>
<td>83</td>
<td>4</td>
<td>11</td>
<td>0</td>
</tr>
<tr>
<td>Musk Duck</td>
<td>Biziura lobata</td>
<td>2</td>
<td>1</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Purple Swamphen</td>
<td>Porphyrio porphyrio</td>
<td>348</td>
<td>0</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Red-kneed Dotterel</td>
<td>Erythrogony cinctus</td>
<td>0</td>
<td>0</td>
<td>3</td>
<td>0</td>
</tr>
<tr>
<td>Nankeen Night Herron</td>
<td>Nycticorax caledonicus</td>
<td>(not recorded)</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

4. There has been a decline in threatened bird taxa

The Australian Bittern has probably been lost as a breeding species, due to loss of Phragmites habitat (BMT WBM, 2009, p4-7).

5.4 Reliability

There is little reliable consistent information on abundance and diversity of birds. Most reporting on bird numbers comes from a variety of programs where comparisons between programs can only be justified because there is no alternative.

Recent reporting on the ecological condition of the Gippsland Lakes Ramsar site has called for improved bird monitoring including (BMT WBM, 2009; Ecos, 2008):

- Regular counts of breeding, roosting and feeding waterbirds with a particular emphasis on those species that meet the 1% population criteria and in key life-cycle locations.
- Detailed and frequent surveys of threatened species including Australian Bittern and Painted Snipe, to assess changes to populations and loss of key habitat areas.
- Regular surveys of waterbird usage during key visitation periods. In particular, monitoring abundance of the ‘1% species’ that are important for the Ramsar ecological character.

5.5 References


6. Seagrass

Moderate (C): No change in density or extent of seagrass cover

6.1 Importance
In their mapping of seagrass in the Gippsland Lakes for the Victorian Marine Habitat Database, Roob and Ball (1997, p i) stated:

*The Lakes feature extensive seagrass meadows which are an ecologically significant marine habitat, serving as a nursery area for juvenile marine fauna as well as providing food and shelter.*

6.2 Rating Scheme

<table>
<thead>
<tr>
<th></th>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
<th>E</th>
</tr>
</thead>
<tbody>
<tr>
<td>Excellent</td>
<td>Good</td>
<td>Moderate</td>
<td>Poor</td>
<td>Very poor</td>
<td></td>
</tr>
<tr>
<td>Increase in density or extent</td>
<td>Increase in density or extent</td>
<td>No change in density or extent of seagrass cover</td>
<td>Decrease in density or extent</td>
<td>Decrease in density and extent</td>
<td></td>
</tr>
</tbody>
</table>

We have represented overall seagrass condition in the Lakes by a combination of seagrass density and extent where density refers to the amount of healthy seagrass per unit area of lake bed and extent refers to the occurrence of seagrass throughout the Lakes system. In the current Lakes environment, there is no absolute measure of seagrass density and extent to use as a reference template. Rather, the rating that we have used here is based on a qualitative measure of the change in seagrass density and extent through time. This interim approach implies that ‘more seagrass is better, the denser the seagrass cover the better’. This is an approximation that is reasonable to apply to the Gippsland Lakes in the current state but cannot be taken as a general rule and does not apply in highly eutrophic estuaries where high levels of seagrass density and extent can be undesirable. This indicator would be improved by the development of a clearer reference state for seagrass density and extent, as discussed at the end of this report.

6.3 Evidence to support rating
Evidence is available to support assessments of changes in the density of seagrass but a lack of large scale repeat surveys makes assessment of changes in seagrass extent uncertain.

Boob and Ball (1997) assessed the spatial distribution of seagrass and used historical aerial photographs to assess changes.

Two comparisons are possible:

- Between the earlier work of Roob and Ball (1997) and the more recent work of Hindell and Warry.

Of these comparisons, only the 2009 to 2011 assessment offers repeat surveys using the same techniques at a similar time of year.

Based on Hindell and Warry (2010) and Warry and Hindell (2011), we have summarised the comparisons as shown in Table 10 and concluded that seagrass density and condition is fluctuating with no discernable trend over the period.

**Table 10: Change in density and extent of sea grass (shaded cells indicate overall decrease in density or extent)**

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Decrease at 75% of sites</td>
<td>Decrease at 2 of 18 (11%) transects</td>
<td>Decrease at 38 of 80 (48%) of transects</td>
<td>Decrease at 6.7% of transects</td>
<td></td>
</tr>
<tr>
<td>Increase at 9 of 18 (50%) transects</td>
<td>Increase at 9 of 80 (11%) transects</td>
<td>Increase at 54.4% of transects</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Decrease in 2 of 4 broad regions and 23 of 30 sites</td>
<td>General increase in amount and condition at 13 of 30 sites</td>
<td></td>
<td>Seagrass present and rated as dense or moderately dense in all 5 broad regions</td>
<td></td>
</tr>
<tr>
<td>Decrease in 3 of 5 broad regions, increase in 1 of 5 broad regions</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### 6.4 Reliability

The apparent variability of seagrass condition in time and space suggests that intense survey effort is necessary if a reliable set of trends is to be discerned. Measurements of seagrass density in 2009, 2010 and 2011 are directly comparable for the selected sites but the other measurements are not directly comparable.

Estimates of extent are based on “regionalising” selected data. It is not clear whether this is representative of the Lakes as a whole. No measurements are made in Lake Wellington. Roob and Ball (1997) also point out the high variability of seagrass cover in time and space, referring to: “…continual fluctuations in the level of seagrass cover…” and reporting that: “The pattern of change in seagrass is not entirely consistent across the Lakes”.

Establishment of a reference condition for density and extent would lead to improved reliability of ratings. In particular Warry and Hindell (2011, p7) recommend that:
...quantification of areal extent and physical structure would facilitate direct comparison of seagrass condition in 2011 with that recorded in 1997, when extensive quantitative mapping was last conducted (see Roob and Ball 1997).

6.5 References


7. Fish

7.1 Importance

7.1.1 Ecological importance
The state of the fish populations is important for the health of the Gippsland Lakes because of their role in nutrient cycling and in the overall food web.

7.1.2 Economic importance
In addition, the Gippsland Lakes is one of the most important bay and inlet fisheries in Victoria and contributes significantly to commercial and recreational fishing activities in the State (Ecos Consortium, 2009; DPI 2010).

Based on data from DPI (2011), the average annual commercial value of the fishery over the last 5 years is $1.3 million. The consumer and producer surplus on black bream, an important commercial species, has been estimated at $25.05/kg or $10.20 per fish (Marsden Jacob Associates, 2007).

Recreational fishing is also of major economic value. Recreational catches are similar in quantity to commercial catches (Ecos, 2009), supporting broad tourism and specific fishing-based tourism.

7.2 Rating Scheme

<table>
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<tr>
<th>A</th>
<th>B</th>
<th>C</th>
<th>D</th>
<th>E</th>
</tr>
</thead>
<tbody>
<tr>
<td>Excellent</td>
<td>Good</td>
<td>Moderate</td>
<td>Poor</td>
<td>Very poor</td>
</tr>
<tr>
<td>Increase in abundance and diversity of fish populations</td>
<td>Increase in abundance or diversity of fish populations</td>
<td>No change in abundance or diversity of fish populations</td>
<td>Decrease in abundance or diversity of fish populations</td>
<td>Decrease in abundance and diversity of fish populations</td>
</tr>
</tbody>
</table>

The condition of fish in the Gippsland Lakes is based on an assessment of abundance and diversity using the 1990s as a baseline. Our assessment of abundance is largely based on commercial catch data, while diversity is based on assessments undertaken by Hindell and Warry (2010) and Warry and Hindell (2011).
7.3 Evidence to support rating

7.3.1 Diversity
Hindell and Warry (2011) report that the species diversity and fish densities sampled from Gippsland Lakes seagrass habitats are comparable to those sampled from seagrass in other parts of Victoria in recent years, including Port Phillip Bay and Corner Inlet. Overall, thirty species of fish were sampled in their 2011 assessment. This suggests that the fish diversity in the Gippsland Lakes remains high. However this is an interim assessment since pre-European reference conditions for fish are yet to be developed for Victoria’s estuaries. An Index of Estuarine Condition is currently under development and is likely to be useful for future assessments of fish condition (Warry and Hindell, 2011).

7.3.2 Abundance
Commercial catch data (DPI, 2010) shows an ongoing decline in total catch since around 1993 from above 600 to below 200 tonnes per year (Figure 8). Commercial fishing effort has also been declining through retirements and license buy-backs but the catch rate remains at historically low levels (DPI, 2008). In addition, the commercial catch of individual species shows declines in most cases (Figure 9 A-Q). In particular there have been long terms declines in the catch of black bream, whitebait, silver trevally, luderick, yelloweye mullet and river garfish.

Black bream are an important commercial species and have been assessed by DPI based on data from 3 sources: 1) commercial fisheries data, 2) recreational fisheries data and 3) fishery-independent data (Kemp et al., 2011). These data indicate that since 2002/03 the abundance of black bream in the Gippsland Lakes has been lower than in the 1990s and substantially lower than in the 1970s and 1980s. Catch per unit effort has also declined during this period (Jenkins et al., 2011). There was a temporary increase in commercial catches in 2007/08 but this is likely due to fish movement triggered by floods rather than an increase in abundance. Catch rates by recreational anglers have been low since 2002/03. Angler opinion suggests that the size of black bream has decreased with time and many believe there are now fewer fish (Conron et al., 2010).

7.4 Reliability
The ranking relies on the following assumptions:

- That the diversity data from Warry and Hindell (2011) can be used to compare the Gippsland Lakes with other estuaries. Note that this assumption is an interim measure since reference conditions for fish diversity are yet to be developed.

- That the condition of fish stocks in the Lakes can be related to commercial catch data as representative of overall abundance of fish in the Lakes. In the case of black bream, a range of data support the conclusion that abundance has declined but similar data are not yet available for other species. DPI is reviewing the stock of other fish and additional information is likely to be available by the end of 2011.
Figure 8: Commercial catch for each major species caught in the Gippsland Lakes and Lake Tyers 1978/79-2009/2010 (excludes European Carp) (DPI, 2010)
Figure 9: Commercial catch time series for individual species (trend is based on locally weighted regression, shading shows standard error). Note that the y-axis scale varies.
7.5 References


8. Improving the report card
The information collected as part of the development of this report card has been collected from all the existing research and monitoring programs that the Taskforce and other agencies currently undertake in, and around, the Gippsland Lakes. Further work is needed to refine and support reporting as summarised below.

8.1 Water quality
- Develop specific trigger levels for water quality parameters for the Gippsland Lakes in line with the procedures recommended in the ANZECC guidelines.
- Update the State Environment Protection Policy schedule for the Gippsland Lakes to incorporate these trigger levels.
- Provide publicly available data on key water quality variables.
- Provide separate ratings for 1) Lake Wellington and 2) Lakes Victoria and King. This will better highlight the main water quality issues in the Lakes.
- Continue collection of base data and implement the finding of the Fox review for water quality sampling that agencies conduct in the Gippsland Lakes and catchment (Fox et al., 2005).

8.2 Algal blooms
Continue building on existing research to further increase understanding about algal blooms and so improve the ability of agencies to more accurately predict when these events will occur. Specific research needs are discussed by Holland et al., 2011 and include:
- Further work on which nutrient (N versus P) is limiting and how this changes seasonally.
- Research on grazing as a control of cyanobacterial growth.

8.3 Wetlands
Expand the application of the Index of Wetland Condition to additional key wetlands in the Gippsland Lakes system

8.4 Birds
Improve bird monitoring that focuses on Ramsar values particularly:
- Regular counts of breeding, roosting and feeding waterbirds with a particular emphasis on those species that meet the 1% population criteria.
- Detailed and frequent surveys of threatened species, including Australian Bittern and Painted Snipe, to assess changes to populations and loss of key habitat areas.
- Regular surveys of waterbird usage during key visitation periods. In particular, monitoring abundance of the ‘1% species’ that are important for Ramsar ecological character.
- Establish an ecological monitoring program for the Lakes that takes into account the on-going monitoring programs that the DSE Biodiversity team conduct around key species (e.g. Sea Eagles and Little Terns).
8.5 Seagrass
- Establish a reference condition for density and extent of seagrass to improve reliability of ratings.
- Quantify the areal extent and physical structure of seagrass to facilitate direct comparison of current condition, with that recorded in 1997, when extensive quantitative mapping was last conducted.

8.6 Fish
- Improve fish assessment through multiple lines of evidence including - fishery independent surveys, recreational catches, and other indirect measures to complement commercial catch data. A broad range of data is available for black bream but is limited for other species.
- Use the Index of Estuarine Condition (IEC) and the pre-European reference conditions for fish (PERCH), when these become available, to improve the reliability of fish assessment.

8.7 References